

## **DECISION STATEMENT**

## **NEIGHBOURHOOD PLAN PROCEEDING TO REFERENDUM**

## 1. Tredington Neighbourhood Development Plan

- 1.1 I confirm that the Tredington Neighbourhood Development Plan (QNDP), as revised according to the modifications set out below, complies with the legal requirements and Basic Conditions set out in the Localism Act 2011, and with the provision made by or under sections 38A and 38B of the Planning and Compulsory Purchase Act 2004. The Plan can therefore proceed to referendum.
- 1.2. I also declare that I have no personal or prejudicial interest in respect of this decision.

Signed

John Careford, Head of Development

### 1. Background

- 2.1 The District Council confirms that for the purposes of Regulation 5 (1) of The Regulations Tredington Parish Council is the "Qualifying Body" for their area.
- 2.2 In June 2017, Tredington Parish Council requested that, in accordance with section 5(1) of the Neighbourhood Planning (General) Regulations 2012 ("The Regulations"), the Parish of Tredington be designated as a Neighbourhood Area, for which a Neighbourhood Development Plan will be prepared.
- 2.3 In accordance with Regulation 6 of the Regulations, Stratford-on-Avon District Council placed on their website this application, including a Parish boundary map, for a 6 week period between 21<sup>st</sup> April 2017 and Friday 9<sup>th</sup> June. In addition, it publicised the application by issuing a press release. Similarly, the relevant application, together with details of where

representations could be sent, and by what date, was advertised within the appropriate Parish via the Parish Council.

- 2.4 The District Council designated the Tredington Neighbourhood Area by way of approval of The Cabinet on 16<sup>th</sup> June 2017.
- 2.5 In accordance with Regulation 7 of The Regulations, the decision to designate the Tredington Neighbourhood Area was advertised on the District Council website together with the name, area covered and map of the area.
- 2.6 The Parish Council consulted on a pre-submission version of their draft Neighbourhood Development Plan between 10<sup>th</sup> January and 21<sup>st</sup> February 2022 fulfilling all the obligations set out in Regulation 14 of The Regulations.
- 2.7 The Parish Council submitted their Neighbourhood Development Plan to Stratford-on-Avon District Council in August 2022 in accordance with Regulation 15 of The Regulations.
- 2.8 The District Council publicised the submitted Plan and its supporting documents for 6 weeks between 22<sup>nd</sup> September and 4<sup>th</sup> November 2022 in accordance with Regulation 16 of The Regulations.
- 2.9 Louise Brooke-Smith was appointed by the District Council to independently examine the Plan in November 2022 and the Examination took place in January 2023 with the final Examiner's report being issued on February 2023.
- 2.10 The Examiner concluded he was satisfied that the Tredington Neighbourhood Development Plan was capable of meeting the legal requirements set out in the Localism Act 2011, including meeting the Basic Conditions, subject to the modifications set out in her report, as set out in the table below.
- 2.11 Schedule 4B s.12 to the Town and Country Planning Act 1990, as inserted by the Localism Act 2011, requires that a Local Authority must consider each of the recommendations made in the Examiner's report and decide what action to take in response to each recommendation. If the Local Authority is satisfied that, subject to the modifications made, the draft Neighbourhood Development Plan meets the legal requirements and Basic Conditions as set out in legislation, a referendum must be held on the 'making' (adoption) of the Plan by the Local Authority. If the Local Authority is not satisfied that the plan meets the basic conditions and legal requirements then it must refuse the proposal. Should a referendum take place, a majority of residents who turn out to vote must vote in favour of the Neighbourhood Plan (50% plus one vote) before it can be 'made'.
- 2.12 The Basic Conditions are:
- 1. Have regard to national policy and guidance issued by the Secretary of State.
- 2. Contribute to the achievement of sustainable development.
- 3. Be in general conformity with the strategic policies contained in the development plan for the area of the Authority (or any part of that area).
- 4. Does not breach, but is otherwise compatible with EU obligations this includes the SEA Directive of 2001/42/EC and Human Rights requirements.

Examiner's Recommendations and Local Authority's Response (Regulation 18(1))

Examiner's Recommendation (incl. page number in the report)	Section/p age no. in submissio n draft NDP	SDC Decision and reason	New text or amendment to original text, as applicable – as shown in Referer version NDP
Page 16			
Under the Housing paragraph the word 'need' appears to be missing from the second sentence. The phrase 'if accepted' should be removed, if the NP proceeds successfully through any referendum.	Page 27	Modification Agreed. The proposed modification is required for clarity and accuracy.	Amended/ removed – line strike through. Added – in <b>BOLD</b> A Housing Needs Analysis has been completed to determine requirements across Parish. The result is a small number of houses spread across the communities <b>NEE</b> an emphasis towards bungalows. Built Up Area Boundaries (BUAB) have been pro for Newbold-on-Stour and Tredington and, if accepted, should help to constrain development outside the village boundaries
Page 16			
I feel that clearer paragraph referencing, or numbering would assist any reader user of the NP immeasurably.	Througho ut	Modification Agreed The proposed modifications are required for clarity and accuracy.	Amended/ removed – line strike through. Added – in <b>BOLD</b> Changes to referencing and numbering of documents throughout.
Pages 18			
The text of the policy suggests a blanket protection against the loss of all mature trees, hedgerows or woodland. Unless a tree has specific protection through statute, such as being within a Conservation Area or it being subject to a Tree Preservation Order, a comprehensive embargo to its loss is not compliant. While it is understood that this stance reflects some of the consultations received during the plan preparation period, it is recommended that the policy be redrafted Examiner's Report to 'encourage the replacement of any tree, hedgerow etc. lost to development' but to suggest that	NE.2	Modification Agreed The proposed modifications are required for clarity and accuracy and to meet Basic Conditions 1,2 and 3.	Amended/ removed – line strike through. Added – in <b>BOLD</b> Development will not be supported unless the loss of existing mature trees, hedg and woodland is fully justified. Proposals will be expected to demonstrate that the Development that results in the loss of existing mature trees, hedgerows and/o woodland will be strongly resisted. The loss of such vegetation needs to fully just and proposals will be expected to demonstrate that they: Will restore/replace any damage to existing trees, hedgerows and woodland. § P or enhance the number of trees, woodland and hedgerows on or adjacent to development sites to enhance the natural habitats. Replace any trees/hedgerows/woodland that have been lost or damaged by the development.
support will be withheld is overly restrictive. Hence, the following text is suggested. ' <b>Development that results in</b>			2. Tree planting, in line with Government objectives is encouraged to mitigate flow increase air quality and enhance the landscape.

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the loss of existing mature trees, hedgerows and/or woodland will be strongly resisted. The loss of such vegetation needs to fully justified and proposals will be expected to demonstrate that they			
Page 19			
POLICY NE4. PROTECT WATER COURSES is clearly set out. Bullet point 2 refers to an 8m easement to be left and when any development takes places adjacent to a watercourse. This distance is advisory and not statutory and hence the use of 'must' is considered ultra vires and should be replaced with ' is encouraged to be' The supporting text makes good reference to the waterways flowing through the NP area. However, Fig 19 would be enhanced with the inclusion of the extent of the NP area in red.	Policy NE.4	Modification Agreed. The proposed modifications are required to meet Basic Condition 1.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>Development proposals that include and/or are adjacent to existing aquatic hall (such as rivers, ditches, ponds or streams) should be designed in such a way as to enhance the natural environment. Biodiversity must be encouraged and sustaina habitats created for local wildlife will take priority over visual considerations.</li> <li>A minimum of 8m easement must be is encouraged to be provided on both sid watercourse.</li> <li>If any work is to be carried out to watercourses, land drainage consent must be obtained from the Lead Local Flood Authority (LLFA).</li> <li>Planning proposals which adverse impact on aquatic habitats will not be supported.</li> </ul>
Pages 20			
Bullet point 1 references the British Astronomical Society. Given the expected longevity of the NP, it would be prudent to add 'or relevant updated guidance' at the end of the bullet.	NE.5	Modification Agreed The proposed modifications are required for clarity and accuracy.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>Development will be expected to respect the Neighbourhood Area's dark skies ar minimise light pollution by avoiding obtrusive external property lighting and/or st lighting. Development will also need to take account of the guidelines set out by the British Astronomical Society or relevant updated guidance.</li> <li>All applications for new development must demonstrate how the dark skies environment will be protected.</li> <li>In considering applications, parties will be encouraged to assess whether the prodevelopment could take place without external lighting.</li> </ul>

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Page 20			
It would be more appropriate to reference support for vehicle charging facilities within the supporting text and remove it from the main policy.	NE.6	Modification Agreed The proposed modifications are required for clarity and accuracy	Amended/ removed – line strike through. Added – in <b>BOLD</b> All new development will be expected to respect the tranquillity of the Neighbou Area. Any development which results in excessive noise or detriment to the tranc the environment will be resisted. <ul> <li>Installation of electric vehicle charging facilities will encourage noise reduction.</li> </ul>
Page 20			
The phrasing of bullet 2 is confusing and should be modified as follows. Proposals which incorporate renewable energy technology in new domestic premises will be supported.	Policy NE.7	Modification Agreed The proposed modifications are required for clarity and accuracy and to meet Basic Conditions.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>All new dwellings and/or commercial and educational developments should em all aspects of energy efficiency and integrate as many measures (Passive or Active practicable (Stratford-on-Avon District Council Development Requirements SPD).</li> <li>Proposals which incorporate renewable energy technology in new domestic prain a manner which exceeds Permitted Development thresholds will be supported (Stratford on Avon District Council Development Requirements SPD). Proposals v incorporate renewable energy technology in new domestic premises will be supported (Stratford on Avon District Council Development Requirements SPD). Proposals v incorporate renewable energy technology in new domestic premises will be supported (Stratford on Avon District Council Development Requirements SPD).</li> <li>Proposals to improve the energy performance of existing buildings will be supp they are not in conflict with other planning restrictions such as those placed on lis buildings or those that are applicable to conservation areas.</li> <li>All new dwellings and commercial premises should have electric vehicle chargin facilities provided in accordance with Part V of the Stratford-on-Avon District Council Development Requirements SPD63.</li> </ul>
Page 20			
Bullet point 3 is vague and appears to repeat the goal of Policy NE7. Similarly bullet point 4 repeats the second bullet of Policy NE6. As such, neither are required and	NE.8	Modification Agreed	Amended/ removed – line strike through. Added – in <b>BOLD</b>
should be omitted from Policy NE8.		The proposed modifications	• All new residential and/or commercial development, should minimise air pollut ensure that air quality is maintained and/or enhanced.

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Pages 21-22		are required for clarity and accuracy and to meet Basic Conditions.	<ul> <li>Developers should include ways to mitigate the effects of the additional pollution maximising the use of green energy, in both construction and occupation.</li> <li>The provision of renewable energy in new developments will be supported when possible.</li> <li>The provision of domestic or public electric charging facilities will be supported.</li> </ul>
<ul> <li>The use of 'must' in the first bullet point is unnecessary. The use of 'should' would be more</li> </ul>	NE.9	Modification Agreed	Amended/ removed – line strike through. Added – in <b>BOLD</b>
<ul> <li>unnecessary. The use of 'should' would be more appropriate.</li> <li>Remove Site 1 as an LGS. I note the guidance within the PPG and advise that Site 1 does not proceed as LGS as it would serve little additional purpose. As such it should be omitted from Policy NE9, and the remaining sites be re-ordered accordingly.</li> <li>Remove Site 3 LGS at Blakewell</li> <li>Remove LGS sites 1 and 2 from the Newbold-on-Stour sites.</li> <li>Remove site 3 from Tredington LGS.</li> </ul>		The proposed modifications are required for clarity and accuracy and to meet Basic Conditions 1,2 and 3.	All current and future residents of the Parish must should have green and open space suitable quality and quantity to appreciate and enjoy.  Development that would harm the openness or special character of a Local Gree Space or its significance and value to the local community will not be supported ut there are very special circumstances which outweigh the harm to the Local Green This Plan designates the following Areas of Local Green Spaces:  Armscote Land at Meeting House Blackwell Land adjacent to the Village Hall Village Green Darlingscott Structure Struct
			<ul> <li>1. Land East/Northeast of Rookery Lane</li> <li>2. Land behind Village Hall</li> <li>1. 3. Land at end of Heron Way</li> <li>2. 4. Land around houses on Church View Estates</li> <li>3. Village Green</li> <li>4. Parish Council Allotments</li> <li>5.7. Recreation Area and Spencer's Spinney</li> </ul>

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Page 23			<ul> <li>6. &amp; Miles Trust Allotments</li> <li>7. 9. St David's Churchyard</li> <li>8. 10. Land off Chapel Lane</li> <li>Tredington <ol> <li>Glebe Land</li> <li>Green East of Stratford Road &amp; Armscote Road junction</li> <li>3. 4. Recreation Ground</li> <li>4. 5. St Gregory's Churchyard</li> </ol> </li> </ul>
<ul> <li>Rephrase the opening Bullet point to read 'Support is given to small scale community led housing schemes adjacent to the built-up areas of the communities providing the following criteria are met;'</li> <li>Any reference to Housing Needs Survey should be qualified by 'up to date'</li> <li>An additional Bullet should refer to 'arrangements should exist to ensure that the housing development will remain affordable and available to meet the continuing needs of the community</li> </ul>	Policy H.2	Modification Agreed The proposed modifications are required for clarity and accuracy and to meet Basic Conditions 1,2 and 3.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>This Plan supports the provision of small scale affordable housing on sites adjacent to the defined built up areas of the communities providing the following criteria are met: Support is given to small scale community led housing schemes adjacent to the built-up areas of the communities providing the follow criteria are met; <ul> <li>that there is a proven local need identified through an up to date Housing Survey; and</li> <li>that no other suitable site exists within the built-up areas.</li> </ul> </li> <li>Where viability for 100% affordable housing provision cannot be achieved, an element of market housing may be included within a rural exception scheme to subsidize the delivery of affordable homes.</li> <li>All developments will be expected to include sustainable drainage systems.</li> </ul> <li>Arrangements should exist to ensure that the housing development will affordable and available to meet the continuing needs of the community</li>
<ul> <li>Page 24</li> <li>Removal of bullet point 1</li> <li>Add cross reference to 'highest design specifications'</li> </ul>	BE.2	Modification Agreed The proposed modifications are required for clarity and accuracy.	Amended/ removed – line strike through. Added – in <b>BOLD</b> The following important design principles should be addressed by all developmen proposals across the Parish: • New builds and/or extensions will not be supported if this results in encroacher within 8 metres of a watercourse, or closer to the watercourse if already within 8 • New builds and/or extensions which could displace flood water elsewhere will r supported unless they include appropriate mitigation measures. • Provision of space between buildings or groups of buildings to preserve the rural landscape;

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			<ul> <li>Arrangement of buildings to follow established building lines and road hierarchy;</li> <li>Reflect traditional building form and shape.</li> <li>Any alteration or extension which removes or reduces off-street parking spaces will not be supported.</li> <li>The highest design specifications will be encouraged. ADD REFERENCE</li> </ul>
age 24			
<ul> <li>typographical error in Bullet 1 which should read 'unacceptable impact'</li> <li>Bullet 6 is confusing if consideration is being given to commercial or tourism purposes. Hence it should be omitted.</li> </ul>	BE.4	Modification Agreed The proposed modifications are required for clarity and accuracy.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>The conversion of redundant commercial or agricultural buildings to housing, permanent business space or residential tourist accommodation will be supported provided the development: <ul> <li>Does not have an unacceptable impact on the visual and landscape amenity of the area;</li> <li>Does not have an unacceptable impact on neighbours' amenity;</li> <li>Does not cause harm to nature conservation interests;</li> <li>Benefits from a safe and convenient access to the site or a satisfactory access can be created;</li> <li>Ancillary and/or outbuildings and boundary treatments are in keeping with the character and setting of the original building.</li> <li>Residential is the only viable use for the building</li> <li>The building is capable of being converted.</li> </ul> </li> </ul>
age 25			
• The addition of 'where possible' is recommended.	IN1	Modification Agreed The proposed modifications are required for clarity and accuracy and to meet Basic Conditions 1,2 and 3.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>Development of new dwellings should where possible : <ul> <li>Incorporate a comprehensive and reliable Broadband and mobile phone network; Incorporate cabling or suitable ducting to support high speed broadband;</li> <li>Ensure robust connectivity from the dwelling to the roadside;</li> <li>Include flexible space adaptable to a home office</li> </ul> </li> </ul>
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<ul> <li>It is advised that the phrase word 'current' in inserted at bullet 4 with respect to 'advice set out by the Department of Food and Rural Affaires'. The footnote references extant guidance which might be updated during the lifetime of the NP.</li> <li>I also advise that DEFRA and LLFA are set out in full.</li> <li>Figure 34 appears to be reiteration of figure 19 My observation remains the same i.e. that the extent of the NP should be included on both figures.</li> </ul>	IN3	Modification Agreed The proposed modifications are required for clarity and accuracy.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>New developments must incorporate Sustainable Drainage Systems (SuDS) to ensurant of volume does not exceed a one in 100 year event.</li> <li>Proposals will only be supported if they: <ul> <li>Satisfactorily address the risk of pluvial (surface water from rainfall) and fl (from rivers) flooding by reducing overall flood risk from waste-water dra and surface run-off.</li> <li>Take steps to maximise rainfall being retained within the curtilage of the development by using SuDS endorsed by the Environment Agency and DE that the proposed development will not increase surface water run-off.</li> <li>Use wherever feasible above ground attenuation such as swales, ponds ar water-based ecological systems in preference to underground water stora accompanied by a site-specific flood risk assessment conforming to the cu advice set out by DEFRA. This must demonstrate the flood risk to the site surrounding area over the recommended periods.</li> <li>Include tree planting to maximising the permeable area of gardens and oth green spaces and minimising the areas of impermeable buildings and pav</li> <li>Applicants must ensure that any work carried out on tributaries to the Sto other watercourse, will need LLFA consent.</li> <li>Any work that affects the flow of the River Stour will need Environmental consent.</li> </ul></li></ul>
It would be clearer if the two sentences were two separate bullet points.	LA.1	Modification Agreed The proposed modifications are required for clarity and accuracy.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>Proposals which enhance existing community facilities will be supported.</li> <li>The loss or partial loss of existing community facilities will not be supported unl can be demonstrated that the facility is no longer valued or of use to the village; h prospect of being brought back into use; or is to be replaced by a new facility with community of at least an equivalent standard.</li> <li>If a facility falls into disuse, it will have to be marketed for community use for a minimum period of 6 months to establish that it cannot be sold as a going concert.</li> <li>New community facilities will be encouraged providing they are compatible with existing neighbourhood uses.</li> <li>Such facilities will be protected from inappropriate forms of development,</li> </ul>

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			redevelopment or change of use which may cause loss of amenity. • Any proposals which result in the loss of, or harm to, an existing community fac be expected to demonstrate how that loss is mitigated through betterment or replacement.
Page 26			
I do not feel that as presented bullet 1 is helpful. It should be omitted - or - redrafted to advise that support would not exist for new housing development that could not be served by existing school place provision unless the lack of school places is addressed as part of any development proposals.	LA.2	Modification Agreed The proposed modifications are required for clarity and accuracy and to meet Basic Conditions 1,2 and 3.	<ul> <li>Amended/ removed – line strike through. Added – in BOLD</li> <li>Applicants must seek confirmation from the Education Authority to ensure that school capacity is sufficient to meet the needs of new house occupants.</li> <li>Development proposals that positively enhance education facilities through exp of current sites and/or creation of new ones will be supported. Those which adve affect the provision and delivery of education and learning in the Parish will not b supported.</li> </ul>

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expansion versely t be Assessment of the Neighbourhood Plan as a whole, against the three dimensions of sustainable development, as set out in the National Planning Policy Framework (NPPF):

Sustainable Development Role (NPPF)	Neighbourhood Development Plan's Contribution
Economic	
	If implemented these policies will have a positive impact on the local economy, safeguarding jobs and local services.
Social	The Neighbourhood Plan sets a framework that will help to support the achievement of sustainable social development.
	The Plan promotes the retention and improvement of local community facilities and services.
	The Plan looks to safeguard and promote improvements of locally important sites.
	Policies seek to promote the local distinctiveness of the area.
Environmental	The Neighbourhood Plan includes a number of policies that support environmental sustainability for the community.
	The Plan has policies that look to protect heritage assets, natural features, biodiversity, valued landscapes as well as designate areas of Local Green Space.
	The NDP includes policies to protect the natural environment for future generations which have a positive impact on the environmental sustainability of the plan.

3.1 The District Council concurs with the view of the Examiner that:

- Subject to the modifications above, the Tredington Neighbourhood Plan meets the Basic Conditions set out in paragraph 2.12 above; and
- The referendum area should be coterminous with the neighbourhood area.

# 4. Availability of Decision Statement and Examiner's Report (Regulation 18(2))

This Decision Statement and the Examiners Report can be inspected online at:

Tredington Neighbourhood Plan | Stratford-on-Avon District Council

And can be viewed in paper form at:

Stratford-on-Avon District Council Elizabeth House Church Street Stratford-upon-Avon CV37 6HX