

Subject: Mappleborough Neighbourhood Plan Area Designation

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**Lead Member
Portfolio Holder:** Councillor D Pemberton

Summary

The report provides information on Neighbourhood Planning and its process. It recommends designating the Neighbourhood Plan Area as submitted by Mappleborough Green Parish Council. This will enable the Mappleborough Green neighbourhood development plan (NDP) to be prepared on the Neighbourhood Plan Area as submitted by Mappleborough Green Parish Council. This will enable the formal preparation of the Mappleborough Green NDP.

Recommendation

That the revised Mappleborough Green Neighbourhood Plan Area be designated as submitted in Appendix 1 and 2.

1. Background/Information

1.1 The District Council received an Area Designation application submitted from Mappleborough Green Parish Council on 11 October 2021 for the formal designation of the Mappleborough Green Neighbourhood Plan Area. The Neighbourhood Plan Area comprises the entire Parish of Mappleborough Green. A copy of the area application is attached to this report as **Appendix 1 and 2 (letter and map respectively)**.

2 What is a Neighbourhood Plan?

2.1 Once adopted, a NDP will form part of the statutory Local Plan for the area. Consequently, the Local Planning Authority is required to make decisions in accordance with the Neighbourhood Plan, unless material considerations indicate otherwise; in the same manner by which it makes decisions in accordance with the Development Plan. A NDP is therefore a significant planning document, which may be prepared by a Town or Parish Council, or combination of parishes, (or Neighbourhood Forum in non-parished areas) with the local communities. The NDP is able to set out policies on development and planning policies in response to local issues. A NDP is required to be in general conformity with the Development Plan policies and the National Planning Policy Framework.

2.2 There are a number of key procedural stages involved in the Neighbourhood Planning process. These include the following:

- Designation of a Neighbourhood Plan Area
 - Presubmission consultation and publicity of the Neighbourhood Plan
 - Submission of the Plan to the Local Planning Authority
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- Consideration of the Plan by the Local Planning Authority relating to its conformity with the Development Plan
- Consideration of the Plan by an Independent Examiner
- Referendum of the local community
- Adoption of the Neighbourhood Plan if it meets the Basic Conditions.

3. Designation of a Neighbourhood Plan Area

3.1 The designation of a Neighbourhood Plan Area is the first formal stage in the plan making process.

3.2 The Neighbourhood Planning (General) Regulations 2012 requires that a valid application for a Neighbourhood Plan designation includes the following information;

- A map which identifies the area to which the area application relates;
- A statement explaining why this area is considered appropriate to be designated as a Neighbourhood Area, and;
- A statement that the organisation or body making the area application is a relevant body for the purposes of Section 61G of the Town and Country Planning Act 1990 (as Amended).

3.3 The new application contains a map which shows the proposed Neighbourhood Plan Area. Mappleborough Green Parish Council qualifies as a relevant body to submit an area application to the Local Planning Authority.

3.4 The area application also includes a statement to explain why the area is considered appropriate as a Neighbourhood Area. The Parish Council states that:

"We consider this is an appropriate area because it covers the whole of the village of Mappleborough Green, together with outlying farms and residences to which the Neighbourhood Plan may be relevant."

3.5 Through The Neighbourhood Planning (General) and Development Management Procedure (Amendment) Regulations 2016, there is a requirement to publicise area designation applications if the area specified in the application does not encompass the entire Parish area. However, in cases where the Neighbourhood Area encompasses the entire Parish area, the Regulations confirm there is no requirement to advertise the Area Designation application prior to authorisation by the Local Planning Authority.

3.6 When determining an area application, the Council is required to consider how desirable it is to designate the whole of the Parish Area as a Neighbourhood Area; to maintain the existing boundaries of areas already designated as Neighbourhood Areas; and to consider whether it is appropriate to designate the area as a business area in accordance with Section 61G and H of the Town and Country Planning Act (TCPA) 1990.

3.7 To assess the appropriateness of any proposed Neighbourhood Area, the Local Planning Authority must ensure that Neighbourhood Areas are coherent, consistent and appropriate in planning terms. Factors that may be taken into account include the following:

- Any natural or man-made features (such as rivers or mountains, roads, railway lines or canals);
- Catchment areas for current and planned infrastructure and services (e.g. schools);

- Development proposals and allocations and environmental designations.
- 3.8 Consideration should be given to whether there would be any overlapping of Neighbourhood Plan Areas. Since the proposed area comprises the entire Parish, there would be no overlapping with adjacent neighbourhood boundaries.
- 3.9 Section 61H of the TCPA 1990 states that in deciding to designate a Neighbourhood Area, Local Authorities should consider that the area is wholly or predominantly business in nature. It is not considered the proposed area is wholly or predominantly business in nature and as such it would not be appropriate to designate it as a business area.
- 3.10 Since this application relates to the entire Parish area, the proposed Neighbourhood Plan area is logical and appropriate. When determining an area application, the Council is required to consider how desirable it is to designate the whole of the Parish Area as a Neighbourhood Area; to maintain the existing boundaries of areas already designated as Neighbourhood Areas; and to consider whether it is appropriate to designate the area as a business area in accordance with Section 61G and H of the Town and Country Planning Act (TCPA) 1990.

4. Options available to the Leader of the Council

- 4.1 In accordance with the Neighbourhood Planning (General) Regulations 2012, Section 5A., the Local Planning Authority must exercise their powers under section 61G of the 1990 Act to designate the specified area as a neighbourhood area where the area specified in the application consists of the whole of the parish council's area. Therefore only the following option is available in relation to the Mappleborough Green NDP:

Option 1

To approve the Mappleborough Green Neighbourhood Plan Area so that it may be designated as such, and enable further development of the Mappleborough Green Neighbourhood Plan.

5. Ward Members' Comments

- 5.1 Due to the changes to the Regulations in October 2016, there is no requirement for consultation on applications relating to the Parish boundary. Therefore, the Ward Member has not been contacted for comments on this occasion.

6. Implications of the Proposal

6.1 *Legal/Human Rights Implications*

- 6.1.1 The Localism Act 2011 places a legal requirement on the District Council to assist and support local communities in the preparation of NDPs.
- 6.1.2 NDPs must however be compatible with EU obligations and Human Rights requirements together with such plans having regard to national planning policy and be in general conformity with strategic policies in the development plan for the area.
- 6.1.3 The District Council is under a duty to bring them into force, following examination of the NDP by an independent qualified person, confirming that conditions in 6.1.2 have been met and thereafter such plans have been passed by a Local Referendum.

6.2 *Financial*

6.2.1 The Department of Communities and Local Government has provided funding to Local Authorities, to enable them to fulfil their statutory duty to 'assist and support' local communities in the preparation of NDPs. Any additional costs will be met within existing resources.

6.3 ***Environmental/Climate Change Implications***

6.3.1 NDPs are not required to carry out the type of sustainability appraisal necessary for a Development Plan Document as required by the Town and Country Planning Act 2004. There may be the need to carry out a Strategic Environmental Assessment (SEA) depending on the content of the Neighbourhood Plan. Local Planning Authorities are advised to undertake an early SEA screening of the plan to determine whether it is required. However, it is not required for the consideration of an area application.

6.4 ***Health and Wellbeing***

6.4.1 There are no health and wellbeing implications raised by the proposal.

6.5 ***Corporate Strategy***

6.5.1 The designation of a Neighbourhood Area is the first formal step in the production of a NDP. As such, it will contribute towards Key Objectives 'Working on regional, national and international stages' and 'Putting residents and communities centre stage' of the Stratford-on-Avon District Council's Council Plan 2019-2023. Through the preparation of a NDP for the Parish of Mappleborough Green, its residents may have more influence over development and decisions that affects their area.

6.6 ***Analysis of the effects on Equality***

6.6.1 No issues identified.

7. **Risk Assessment**

7.1 Government guidance produced by the Planning Advisory Service states that unless there are valid planning reasons, Local Authorities should approve Area applications. If the Council decides to refuse the application, it must publish its decision and statement of reasons. Any decision to refuse the Area application should be founded on robust reasoning or the Council would be subject to a legal challenge.

8. **Conclusion**

8.1 An Area Designation application has been submitted by Mappleborough Green Parish Council for the designation of the Parish of Mappleborough Green as a Neighbourhood Plan Area by the District Council. This is the first formal stage in the neighbourhood planning process and if adopted, it will enable the further development of the Mappleborough Green neighbourhood plan.

Tony Perks

DEPUTY CHIEF EXECUTIVE
