



South Warwickshire
Community Safety Partnership
(Safer South Warwickshire)

Partnership Plan

April 2008- March 2011

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1. A New Community Safety Partnership

Following a seven year history of collaborative work the Crime & Disorder Reduction Partnerships for the districts of Stratford-on-Avon and Warwick were formally merged on September 12th2008, becoming the South Warwickshire Crime & Disorder Reduction Partnership.

In April 2010, a name change to South Warwickshire Community Safety Partnership (SWCSP) reflected national best practice, and gave the opportunity to adopt the Safer South Warwickshire brand.

2. Vision Statement

The Partnership's vision for South Warwickshire is that it should be an attractive, environmentally sustainable, desirable place to live in, work and visit, with a sense of safety which reflects the low risk of becoming a victim of crime in the area.

3. Introduction and Context

The Partnership Plan details performance against the 2009/10 targets, confirms priorities and targets for 2010/11 and sets out how we will utilise resources to achieve maximum impact.

This Plan has been revised following approval of the 2010/11 Strategic Assessment, Warwickshire Local Area Agreement targets and the Warwickshire Community Safety Agreement.

A number of existing strategies and plans complement this Partnership Plan and contribute to its aims and objectives including:

- Partnership Strategic Assessment
- Local Area Agreement Delivery Plans for Warwick and Stratford-on-Avon districts.
- Warwickshire Community Safety Agreement
- National Alcohol & Drugs Strategy
- Warwickshire Alcohol and Drugs Implementation Plan
- Warwickshire Domestic Violence Strategy
- Warwickshire Strategy for Reducing Drug Related Harm
- Warwickshire Strategies for Alcohol Related Harm
- Warwickshire ASB Strategy and Action Plan
- South Warwickshire Violent Crime Action Plan (incorporating Alcohol Implementation Plan)
- South Warwickshire Antisocial Behaviour Approach, Action Plan and Minimum Standards
- South Warwickshire Serious Acquisitive Crime Action Plan
- Warwick DC Sustainable Community Strategy

- Stratford DC Sustainable Community Strategy
- Warwickshire Police Community Engagement Strategy
- Warwickshire Policing Plan
- Prolific and Persistent Offender Strategy
- Youth Justice Plan
- Warwickshire Confidence Strategy
- Warwickshire Prevent Strategy

4. Strategic Assessment Process

In September 2009, Warwickshire Observatory produced Strategic Assessments for all Warwickshire Partnerships. For the first time the assessment was done jointly with Warwickshire Police.

The aim of the Assessment is to provide an accurate picture of the crime and disorder issues affecting South Warwickshire, which facilitated the review of the existing Partnership priorities. The report identified long and short term trends and issues affecting SWCSP. It also aimed to predict any increase/decrease in crimes/incidents and identify new and emerging threats.

5. SWCSP Priorities 2010/11

Using information from the Strategic Assessment SWCSP identified the following crime types as priorities for 2010/11:

- Serious Violent Crime
- Anti-Social Behaviour including criminal damage and arson.
(The CSP also agreed to address the public perceptions of ASB as a priority.)
- Serious Acquisitive Crime
- Road Safety with particular emphasis on speeding in residential areas.

The Strategic Member Board approved the Assessment on November 9th, 2009 and adopted the priorities it had identified.

6. Funding 2010/11

The Partnership has no independent resources and relies instead on the core funding of partner agencies and the outcome of a bidding process administered under the Local Area Agreement.

In order to address the stated priorities of SWCSP the following *revenue* bids to the Area Based Grant were made and were successful:

- One year funding for the two South Warwickshire ASB Officers - £72,000
- Tackling on street violence hot-spots - £27,738
- Targeting criminals who steal from vehicles and educate the public on vehicle security - £21,864
- Regular visits to those most at risk of harm of domestic violence and the most likely offenders - £12,080
- Protect burglary hotspots by issuing SMARTWATER - £8,800.

Two bids for *capital* funding were also successful

- Upgrading mercury street lighting in Stratford District in order to improve lighting levels, reduce criminal damage and reassure the public - £54,000. £9,666 plus a few hundred.
- Commission skateboard facility in Warwick District - £9,666.

7. Supporting work coordinated at a county level

The Partnership also supports the following areas where work is co-ordinated countywide to address both local and national concerns.

- Domestic Abuse.
- Counter Terrorism – principally the Prevent Strand, but including work on Hate Crime & Community Engagement.
- Speeding vehicles in the community – whilst recognising the excellent work of the Casualty Reduction Partnership, the Strategic Assessment shows that it is the perception of speeding in the community rather than the numbers of killed or seriously injured on arterial routes that the public are concerned with.
- Beating Business Crime.
- Priority & Prolific Offenders

8. Local Area Agreement & Countywide Priorities

Building on a history of good practice of sharing resources, both financial and personnel, wherever practical, and in the interests of partnership working, SWCSP will continue to contribute to the aims of the Local Area Agreement first and foremost where these are also clearly agreed priorities for SWCSP.

The Partnership will continue to monitor performance on LAA and Government Office priorities, and will respond flexibly and appropriately should the evidence demonstrate that action on any of these will improve overall Partnership performance towards targets. Although it is agreed that specific Partnership resource will

not be directed towards these priorities; they will be addressed by individual partner agencies' agendas and resources.

Taking into account information provided through the CSP and Police Strategic Assessments and the 2008-11 LAA targets, the following priorities have been agreed for Warwickshire in 2010-11:

High Risk Issues

- Violent Crime, with a specific focus on Domestic Abuse and alcohol related violence (1)
- Road Safety (2)
- Anti-Social Behaviour, with a specific focus on tackling youth related incidents (3)
- Public confidence and perceptions (of all types of crime and disorder) (4)
- Serious Acquisitive Crime, with a specific focus on domestic burglary and theft from vehicles (5)
- Community Cohesion, including preventing violent extremism (6)

Cross Cutting Themes

- Alcohol
- Drugs
- Reducing Re-Offending

9. Developing Realistic Targets

The SWCSP is charged with developing and agreeing realistic and challenging targets annually. Based on factors which will include past performance, trend analysis, comparison with family groups, differential targets and contribution to LAA outcomes, the ODG proposes targets to the Responsible Authorities Group and Strategic Member Board for endorsement and adoption.

Once agreed, the ODG incorporates those targets into the individual delivery/locality plans for each priority.

The 2010/11 targets were agreed at the meeting of the Strategic Member Board in April 2010.

For Serious Violent Crime, Serious Acquisitive Crime and Anti-Social Behaviour, a simple reduction in the number of reported incidents compared with the previous year was adopted. The CSP agreed that the target for Road Safety should be based on 100% of commitments to address speeding in residential areas being delivered to Community

Forums and that further work should be undertaken to establish a baseline for future years.

10. Monitoring the Delivery Plans

Delivery plans for Serious Violent Crime, Anti-Social Behaviour and Serious Acquisitive Crime sit alongside this Partnership Plan.

Developed and delivered by the SWCSP Operational Delivery Group (and the two ASB Groups), progress will be reported through the SWCSP reporting structure to the Responsible Authorities Executive Group twice-annually, and the Strategic Member Board twice-annually. The strategy groups will also ratify the delivery plan proposals and agree targets and resources to be allocated.

The Operational Delivery Group reviews progress at its monthly meetings, identifying remedial action where performance and projection analysis indicates that the partnership is in danger of missing a target. Should the ODG be unable to take the necessary action to bring performance back on track, because, for example, additional partnership resource is required, or a partner is not contributing as required, this will be referred to the Responsible Authorities Executive Group for advice and appropriate action.

The Strategic Member Board receives performance reports at its twice-yearly meetings. Its key role, on the basis of the Strategic Assessments, is to agree any new priorities and targets, and refer any strategic issues to the countywide forums for consideration and direction.

It is essential that SWCSP maintains its ability to respond to changing influences on its business. While it has clearly identified what its core business is, the partnership will review, as part of its regular monitoring, other emerging issues arising from the LAA, the Safer Neighbourhoods Teams, Government Office, and other local and national issues, and seek to respond to these appropriately.

11. Serious Violent Crime

National Indicator 15: serious violent crime rate (PSA 23)

Performance Indicators:

- serious violent crime rate,
- domestic abuse rates,
- alcohol related crime rates
- total violent crime rate.

Measurement:

- serious violent crime rate
- domestic abuse rates

Target:

- Reduce Serious Violent Crime rate.

Definition: The definition of serious violent crime includes murder, manslaughter, infanticide, child destruction, attempted murder, wounding, or another act endangering life, grievous bodily harm without intent (including racially and religiously aggravated), causing death by dangerous or careless driving, (including under the influence), and causing death by aggravated vehicle taking.

Context: SWCSP failed to meet the 2009/10 target for serious violent crime by 1.7%, with a year-end figure of 120 offences against a target of 118. This is despite achieving a significant reduction in *total* violent crime locally. South Warwickshire saw a drop of over 26% in total recorded violent crime when comparing April 2009 – March 2010 to the same period in the previous year

The top 5 wards for recorded violent crime are:

Leamington Town Centre (Clarendon)	10.6%
Stratford Town Centre (Avenue & New Town)	5.5%
Stratford Town Centre (Guild & Hathaway)	3.2%
Milverton South East (Milverton)	3.2%
Campion Hills & Newbold Comyn (Clarendon)	3.0%

Note: The Clarendon, Brunswick and Willes wards in Leamington have been designated as a *Police Priority Area*. Within this area the “most serious” harms and the “highest harm causers” will be targeted to protect communities.

Strategy: The Partnership strategy to reduce Serious Violent Crime will be to address both domestic abuse and commercial centre violence, recognising links to alcohol and other substance misuse.

Domestic Abuse: SWCSP is fully committed to the countywide approach which encourages victims of domestic abuse to come forward and seek help. The Partnership has contributed to a Domestic Abuse Strategy which includes key messages for perpetrators, victims and witnesses, including language and terminology; the place of alcohol in domestic abuse (previous analysis has shown that violent crime is linked to key sporting events); the effects of family and the wider community; appropriate media to communicate the campaign, e.g. website, phone line, e-mail.

Encouraging victims to report incidents of domestic abuse will inevitably increase the overall violent crime figures.

Commercial-Centre Violence: The Partnership will address commercial centre violence with a series of actions targeting alcohol-related incidents, in the night-time economy. Working closely together on the Warwickshire Alcohol Action Plan, the SWCSP will seek to engage the leisure and business communities in developing actions to address responsible drinking, under-age drinking, town-centre dispersal routes, advertising, education and information, backed up with appropriate enforcement measures.

Delivery Plans: The Partnership lead agency for Serious Violent Crime is Warwickshire Police.

SWCSP will integrate the key countywide themes and actions into its delivery plans and look to enhance and add to good practice at local level, engaging police, health, local authorities, education, social services and other agencies as appropriate, harnessing statutory, voluntary and private sector inputs in terms of ideas, people, financial and other resource as well as those of the partnership as a whole.

Building on actions already in place, using sharper analysis, better profiling and better information, the delivery plans will adopt a high-harm approach, identifying those individuals, locations and time periods which give rise to the greatest number of reported incidents.

Individual Delivery Plans to reduce Serious Violent Crime will be developed for each Locality where street violence occurs. SWCSP recognises that alcohol and substance misuse are major factors in both violent and anti-social behaviour – the Delivery Plans will address these areas in detail.

We already know a lot about what works - high visibility multi agency operations piloted in specific micro-beats within Leamington and Stratford town centres as part of 'Your Town Your Choice' (YTYC) have impacted positively on violent crime - and new initiatives are being piloted that could emerge as best practice.

Having established the focus we now need to get the input right. In addition to enhanced policing initiatives we aim to run YTYC regularly, engaging partners including those responsible for Licensing, Fire & Rescue, Noise Nuisance enforcement, CCTV, ambulance services & Trading Standards to respond promptly and appropriately to any harms identified.

It is anticipated that, in the centres of population and commerce, an effective SVC Delivery Plan will also impact favourably by reducing the number of reported incidents of ASB and criminal damage. The delivery plans for ASB will therefore concentrate mainly on non-commercial locations identified through careful analysis of the trends and patterns provided by the Safer Neighbourhoods Analysts and the Safer Neighbourhoods Teams.

12. Anti-Social Behaviour including Criminal Damage & Arson

National Indicator 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (PSA 21)

Performance Indicators:

- percentage success at modifying individual behaviour at first intervention
- degree to which people feel informed about efforts by the local council to tackle ASB in their areas
- percentage of people who feel that parents who are not taking responsibility for their children is a very big or fairly big problem in their area
- percentage of people who feel that people not treating other people with respect and consideration is a very big or fairly big problem in their area
- percentage of respondents with a high level of perceived anti-social behaviour
- criminal damage rate
- number of deliberate small fires

Measurement:

- District and County Councils' residents' surveys
- Police and Observatory performance data

Target:

- Improvement in percentage success at modifying individual behaviour at first intervention
- Improve the NI21 confidence figure.
- In 2010/11 the SWCSP has been set a target by the Fire Service to reduce small deliberate fires from XXX to XXX – a XX% reduction

Definition: the definition of anti-social behaviour in Section 1 of the Crime and Disorder Act 1998 is 'behaviour which causes or is likely to cause harassment, alarm or distress to one or more people who are not in the same household as the perpetrator'. The SWCSP interpretation encompasses a broader range, is not dependent on the tolerance and perception of the person affected, and includes behaviour which adversely affects the quality of life of communities. SWCSP have agreed that this Partnership Plan should also include criminal damage within the definition, as it impacts on communities and the environment and strategies to reduce ASB and Serious Violence are likely to impact positively on reducing criminal damage.

Context: The results of the 2009/10 Partnership Place Survey conducted in winter 2009 updated the information measured in the 2008 Place Survey which provides the annual results for NI 21. In common with Place Survey results from other CSPs in the County, confidence in the Police and Councils remains at around 25%.

Anti-Social Behaviour

The Place Survey results also revealed an ongoing decrease in the fear of ASB across South Warwickshire. However, ASB still accounts for a major proportion of all incidents reported to the police, although the decreasing trend identified in 2008/9 continued into 2009-10.

For the period April 2009 to March 2010, the top 5 wards for ASB incidents were:

Leamington Town Centre (Clarendon)	5.3%
Stratford Town Centre (Avenue & New Town)	3.4%
Stratford Town Centre (Guild & Hathaway)	2.8%
Campion Hills & Newbold Comyn (Clarendon)	2.7%
Leamington Old Town NW (Willes)	2.2%

The percentage of survey respondents who feel that anti-social behaviour is a significant problem in South Warwickshire has reduced considerably since 2003/04 - the year that the South Warwickshire ASB Officers commenced employment. The early intervention approach employed by SWCSP ASB Officers continues to record a success rate of over 90% in modifying behaviour at first intervention, compared to a national average of 64%.

Criminal Damage

Criminal damage decreased in South Warwickshire by 12.5% when comparing April 2009 to March 2010 to the same period in 2008-09, confirming the trend for the past two years. Despite this decrease it is still one of the highest volume crimes for SWCSP. As a major factor in community confidence, environmental crime, or the 'broken window syndrome' is something which the Partnership will address as part of the strategy to reduce ASB and criminal damage.

For the period April 2009 to March 2010, the top 5 wards for criminal damage were:

Leamington Town Centre (Clarendon)
Campion Hills & Newbold Comyn (Clarendon)
Stratford Town Centre (Guild & Hathaway)
Brunswick North East (Brunswick)
Leamington Old Town NW (Willes)

Small Deliberate Fires

The previous strategic assessment saw a reduction of 27% in small fires in South Warwickshire for the period August 2007 to July 2008. There has been a further 10.7% decrease in the period to July 2009.

Strategy: The SWCSP's strategy for reducing Anti-Social Behaviour links with both the national Respect agenda and the countywide Warwickshire ASB strategy.

SWCSP will integrate the key countywide themes and actions into its delivery plans and look to enhance and add to good practice at local level, harnessing statutory, voluntary and private sector inputs in terms of ideas, people, financial and other resource as well as those of the partnership as a whole. In particular, membership of the District ASB Groups has been reviewed to ensure that key partners including Fire & Rescue and Educational Social Workers are fully engaged.

The Partnership will build on the early intervention approach it has developed in partnership with the Police and other agencies over the last three years, with the objective of modifying individual behaviour at first contact. Through this approach, the SWCSP also aims to reduce the impact of alcohol in incidents of ASB, criminal damage and violent crime.

SWCSP will target action planning and delivery at four main areas. These are contained in the draft Warwickshire ASB strategy, and are parenting, school attendance and behaviour, community factors (i.e. areas where there is disorder, neglect and peer involvement in ASB), and individual factors (i.e. drug and/or alcohol misuse, mental health issues, or a culture where involvement in ASB is endemic through generations).

A three-strand balanced approach adopted as the South Warwickshire Anti-Social Behaviour Strategy three years ago, incorporating prevention/diversion, education, and enforcement is proposed.

From July 2009 a coordinated approach to tackling ASB hot-spots will also be managed at the District ASB Groups together with persistent and problematic individual perpetrators of ASB.

Delivery Plans:

The lead agencies for reducing Anti-Social Behaviour with Criminal Damage, are the two District Councils.

The lead agency for tackling and preventing Arson is Warwickshire Fire & Rescue Service.

Using the Prevention, Education and Enforcement model specifically developed to address Anti-Social Behaviour, the SWCSP Delivery Plan will build on actions already in place, integrating activities from other strategies such as the alcohol strategy and serious violent crime strategy.

Whilst anti-social behaviour can take many forms it is universally acknowledged that **early intervention** can often prevent escalation into more serious levels of activity such as criminal damage and violence. The SWCSP's holistic approach will enable a clear focus on both key individuals and the most affected areas and provide a strong level of reassurance to local communities.

In order for SWCSP to be able to demonstrate effective Community Engagement, and draw the benefits of better community understanding, the Partnership has sought to focus activity in identified neighbourhoods at the Police Safer Neighbourhood Team (SNT) level. SWCSP can be more effective by being able to capture, store and analyse community intelligence. Focussed delivery should also increase public confidence, satisfaction and engagement.

The CSP will prioritise those Safer Neighbourhood Areas that experience disproportionate levels of harm in order to 'narrow the gap'. Within the Warwickshire Police Force Strategic Assessment, (October 2007), parts of both Stratford and Warwick Districts feature in the Top 10 SNAs for the CSP's agreed priorities.

The CSP has to ensure that partnership resources are utilised as effectively as possible. The Police emphasis on serious violent crime will undoubtedly result in many proactive multi-agency initiatives in and around commercial centres. The focus on leisure and night time economy issues will inevitably have a positive impact on Anti-Social Behaviour. This proposed geographic approach to ASB and damage is therefore targeted **at the 'neighbourhood, residential, non commercial centre'** areas. This ensures that quality of life improvements are spread more widely across the district.

The Delivery Plan will use this approach to develop detailed action plans targeting geographical areas selected via the continual review of trend analysis and data supplied by the Analysts, at the Anti-social Behaviour

and Operational Delivery Groups. SWCSP intends to harness the input of all partners to enhance the impact of delivery plans, and the Responsible Authorities Executive Group will ensure that this is achieved, and that agencies are contributing to the delivery plans appropriately.

14. SERIOUS ACQUISITIVE CRIME

National Indicator 16: Serious Acquisitive Crime rate (PSA 23)

Performance Indicators:

- serious acquisitive crime rate

Measurement:

- serious acquisitive crime rate

Target:

- Reduce Serious Acquisitive Crime

Definition: Serious acquisitive crime includes:

domestic burglary, aggravated domestic burglary, business robbery, personal robbery, theft or unauthorised taking of a motor vehicle, aggravated vehicle taking and theft from a vehicle.

Context: Serious Acquisitive Crime was initially adopted as priority by SWCSP in November 2008 due to a steep rise in the number of crimes of this type. With no additional resource a target was not set at that time.

Serious Acquisitive Crime, particularly domestic burglary and theft from a vehicle, continues to be a significant problem for SWCSP with a 9.5% increase in 2009/2010 compared with the previous year.

Almost 10% of domestic burglaries are recorded in three wards of Leamington – Milverton South east, Champion Hills & Newbold Comyn, and Old Town North west, with repeat offences highlighted as an emerging problem.

Note: Clarendon, Brunswick and Willes wards have been designated as a *Police Priority Area*. Within this area the “most serious” harms and the “highest harm causers” will be targeted to protect communities.

Strategy: SWCSP will integrate the key countywide themes and actions into its delivery plans and look to enhance and add to good practice at local level, engaging police, local authorities and other agencies as appropriate, harnessing statutory, voluntary and private sector inputs in

terms of ideas, people, financial and other resource as well as those of the partnership as a whole.

Delivery Plans: The SWCSP lead agency for Serious Acquisitive Crime is Warwickshire Police.

Building on actions already in place, using sharper analysis, better profiling and better information, individual Delivery Plans to reduce Serious Acquisitive Crime will be developed for each Locality where it occurs. The Plans will adopt a high-harm approach, identifying those individuals, locations and time periods which give rise to the greatest number of reported incidents. In particular, targeting high-harm individuals has already impacted positively on vehicle crime as have the high visibility multi-agency operations piloted in specific micro-beats within Leamington.

15. Road Safety with particular emphasis on speeding in residential areas.

Speeding, particularly in villages was identified as a priority in the Strategic Assessment and is consistently a source of concern at Area Forums. The CSP continues to explore ways to effectively engage partners and address this issue - as demonstrated by this extract from the Notes of the SMB of 20th April 2010

Discussion moved on to the fourth listed priority – Road safety, with particular emphasis on controlling the speed of vehicles in residential areas. It was felt that, as written, the partnership Priority had no measurable target which could be addressed by either a simple or percentage reduction. There was also a lack of baseline information on which to build.

Police and County Council priorities centred on harm reduction, principally the number of persons killed or seriously injured in road traffic accidents. This, it was argued was a good proxy measure for the results of inappropriate speed. It was also unlikely that resources would be available to address any measures which did not contribute to this

The Chair reminded the Board that this priority had originated with the Community Forums and could not be lightly dismissed if partners wanted to retain credibility and confidence. He therefore proposed that the Board should agree the Recommendations for a simple reduction for all four priorities. This proposal was not taken up.

Cllr Weddell proposed that the Road Safety priority be deleted as the target was non-definable and that LAA targets be adopted for the remaining priorities.

Following further discussion, there was general agreement that the target for Road Safety should be based on 100% of commitments to address speeding in residential areas being delivered to Community Forums and that further work should be undertaken to establish a baseline for future years.

